



# Appropriations Update

Committee on the Budget • Majority Caucus  
U.S. House of Representatives  
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Volume 5, No. 24

15 March 2006

## SUPPLEMENTAL APPROPRIATIONS FOR FISCAL YEAR 2006 – H.R. 4939

### SUMMARY

The supplemental appropriations bill filed in the House on 13 March 2006 (H.R.4939) provides \$91.8 billion in new budget authority [BA] for fiscal year 2006. Of that amount, \$72 billion is for the global war on terrorism, \$19 billion is for hurricane recovery, and \$750 million is for the Low Income Home Energy Assistance Program. The amounts provided in this bill are very similar to the administration’s request (see table 1 below).

All the BA is designated as emergency spending under section 402 of H. Con. Res. 95, the budget resolution for FY 2006. Therefore, none of the BA is subject to spending

limitations under the budget resolution. Almost two-thirds of the outlays associated with the bill (\$59.4 billion) will occur in fiscal years 2006 and 2007.

This is the second supplemental bill for fiscal year 2006, which began on 1 October 2005. The first supplemental bill was included in the FY 2006 Defense appropriations bill, and enacted on 30 December 2005 (H.R.2863; Public Law 109-148). That measure includes \$28.6 billion in emergency funding for restoring Federal services in the Gulf region and \$3.8 billion in emergency funding for avian flu preparation.

**Table 1: Fiscal Year 2006 Supplemental Appropriations**  
(fiscal years; budget authority in millions of dollars)

	Request	Bill	Difference
Global War on Terrorism .....	72,459	72,037	-422
Hurricane Disaster Relief and Recovery .....	19,762	19,045	-717
Low Income Home Energy Assistance Program ..	0	750	750
Total .....	92,221	91,832	-389

### DISCUSSION

The vast majority of funds (86.5 percent) in the supplemental bill are for the Department of Defense (75 percent) and Federal Emergency Management Agency (11.5 percent). As such, they fall under the jurisdiction of the House Appropriations Subcommittees for Defense and Homeland Security, respectively. Each of the Committee’s subcommittees, however, has oversight of a portion of the bill (see table 2 below).

Highlights of the bill are discussed below by agency, and shown in tabular form in Table 3.

- *Department of Defense [DOD] (\$68.9 billion)* – Most of the resources for DOD are for active duty and Reserve personnel deployed to Iraq and Afghanistan and the equipment, supplies, training, and travel to support them. In addition, resources are provided to train and equip Iraqi and Afghani security forces.
- *Federal Emergency Management Agency [FEMA](\$10.5 billion)* – Most of these funds (\$9.5 billion) are for the Disaster Relief Fund’s ongoing assistance to families and individuals affected by the

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hurricanes of the 2005 season – most notably Hurricane Katrina. An additional \$712 million repays FEMA for a transfer to the Small Business Administration’s Disaster Loans Program account authorized last month by H.R. 4645 (Public Law 109-174).

- *Department of Housing and Urban Development (\$4.2 billion)* – These funds are for the Community Development Block Grants for the State of Louisiana to assist hurricane affected neighborhoods. The bill does not fund the administration’s request for housing vouchers (\$202 million).
- *International Assistance (\$2.1 billion) and the Department of State (\$1.7 billion)* – To support U.S. diplomatic activities, assistance is provided to Iraq, Afghanistan, Jordan, Pakistan, Sudan, and other countries in the form of health, food, development, refugee, peacekeeping, and drug control programs.
- *Corps of Engineers (\$1.5 billion)* – These funds are for the fortification of flood and storm damage controls in

New Orleans such as levees, pumping stations, and drainage canals.

- *Small Business Administration [SBA] (\$542 million)* – Funds are provided for both the cost of loans and the cost of administering the disaster loans program. The amount provided by the bill appears to be less than the request, but is not because \$712 million in disaster relief funds were advanced to the SBA earlier in the year via a transfer from FEMA. As noted, this bill “repays” FEMA for these funds.
- *Low Income Home Energy Assistance Program [LIHEAP] (\$750 million)* – A general provision accelerates the availability of funds for LIHEAP that were provided in the Deficit Reduction Act of 2005 (Public Law 109-171).

As such, funds that would not be available until fiscal year 2007 are available in fiscal year 2006, resulting in an increase in resources in fiscal year 2006 and a decrease resources in fiscal year 2007.

**Table 2: Fiscal Year 2006 Supplemental Appropriations by House Appropriations Subcommittee**  
(in millions of dollars)

	Budget Authority	Outlays
Agriculture, FDA, and Related Agencies . . . . .	405	112
Defense . . . . .	66,223	19,409
Energy and Water . . . . .	1,460	161
Foreign Operations and Related Programs . . . . .	2,086	193
Homeland Security . . . . .	9,935	109
Interior and Environment . . . . .	248	28
Labor, Health and Human Services, Education, and Related Agencies . . . . .	750	563
Military Quality of Life and Veterans Affairs . . . . .	3,495	1,960
Science, State, Justice, and Commerce . . . . .	2,991	783
Transportation, Treasury, Housing and Urban Development . . . . .	<u>4,239</u>	<u>18</u>
Total . . . . .	91,832	23,336

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**Table 3: Discretionary Spending in the Fiscal Year 2006 Supplemental Bill by Major Agency**  
(in millions of dollars)

	Requested Budget Authority	Requested Outlays	House Budget Authority	House Outlays	Difference Budget Authority	Difference Outlays
International Assistance Programs . . . . .	2,018	204	2,104	185	86	-19
Department of State . . . . .	1,812	519	1,710	534	-102	15
Department of Defense:						
Military Personnel . . . . .	9,660	9,329	10,000	9,664	340	335
Operation and Maintenance . . . . .	40,173	8,528	38,365	8,261	-1,808	-267
Procurement . . . . .	17,535	1,456	18,568	1,501	1,033	45
Research, Development, Test, & Evaluation . . . . .	801	119	1021	158	220	39
Revolving and Management Funds . . . . .	528	223	514	166	-14	-57
Other defense programs . . . . .	899	1,992	466	1,459	-433	-533
Corps of Engineers . . . . .	1,460	161	1,460	161	0	0
Department of Housing and Urban Development . . . . .	4,402	81	4,200	3	-202	-78
Small Business Administration . . . . .	1,254	163	542	212	-712	49
Federal Emergency Management Agency	9,776	72	10,493	74	717	2
Other agencies . . . . .	1,903	137	2,389	958	486	821
<b>Total . . . . .</b>	<b>92,221</b>	<b>22,984</b>	<b>91,832</b>	<b>23,336</b>	<b>-389</b>	<b>352</b>

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