



Appropriations Update

Committee on the Budget • Majority Caucus
U.S. House of Representatives
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HOMELAND SECURITY APPROPRIATIONS BILL FOR FISCAL YEAR 2005 – H.R. 4567

SUMMARY

The Homeland Security appropriations bill reported to the House on 15 June 2004 (H.R. 4567; H. Rept. 108-541) provides new budget authority [BA] equal to the 302(b) suballocation for the Appropriations Subcommittee on Homeland Security.

The bill is consistent with the appropriate levels in the budget resolution for fiscal year 2005 (S.Con.Res. 95, as applied in the House of Representatives by H.Res. 649, 108th Congress). Therefore it complies with provisions of the Congressional Budget Act.

COST OF THE LEGISLATION

As reported, H.R. 4567 provides \$32.000 billion in new budget authority [BA] and \$29.848 billion in outlays for 2005. These amounts reflect increases of \$3.191 billion in BA and \$3.160 billion in outlays from fiscal year 2004 (not including the Iraq conflict supplemental appropriation, Public Law 108-106). The amount also is \$1.050 billion in budget authority above the President's budget request (see Table 1 below). The Iraq conflict supplemental provided \$379 million in additional BA to Homeland Security, including \$276 million for emergency preparedness, and \$103 million for other expenses.

The cost of the bill includes \$2.528 billion for Biodefense Countermeasures [BioShield] that was actually appropriated last session, but was not made available for obligation until fiscal year 2005.

The bill does not contain emergency-designated new budget authority or advance appropriations. It does rescind from Coast Guard funding \$33 million in budget authority (and an accompanying \$1 million in outlay savings) to reflect that an aircraft for which appropriations previously had been provided will not be built.

Table 1: Homeland Security Appropriations Bill
(fiscal years; millions of dollars)

	2004 Spending ^a	Administration 2005 ^b	302 (b) for 2005	Bill
Budget Authority	28,809	30,950	32,000	32,000
Outlays	26,688	28,990	29,873	29,848

^a Does not include \$379 million in BA and \$83 million in outlays included in the fiscal year 2004 Iraq conflict supplemental (Public Law 108-106).

^b Includes \$2.528 billion in BA and \$276 million in outlays for BioShield.

COMPLIANCE WITH THE BUDGET RESOLUTION

The bill complies with sections 302(f) and 311(a) of the Budget Act. The first of these prohibits consideration of any bill that exceeds a subcommittee's 302(b) allocation for new budget authority. The second, section 311(a), prohibits consideration of legislation exceeding the aggregate levels of BA and outlays established in the budget resolution. The

\$32.000 billion in new discretionary BA is the same as the 302(b) allocation to the Homeland Security subcommittee; outlays are \$25 million less than the allocation. Because no appropriations bills for fiscal year 2005 have been enacted, there is ample room under the BA ceiling, and hence the bill would comply with section 311(a).

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Table 2: Discretionary Spending in the Homeland Security Appropriations Bill
(in millions of dollars)

	2004 Budget Authority ^a	2004 Outlays ^a	2005 Budget Authority	2005 Outlays	Difference BA	Difference Outlays
Border and Transportation Security	11,402	11,323	12,314	11,989	912	666
Coast Guard	5,780	5,661	6,221	6,140	441	479
Emergency Preparedness and Response	3,660	5,207	5,424	4,871	1,764	(336)
Secret Service	1,134	1,047	1,183	1,178	49	131
Citizenship and Immigration Services	235	195	160	152	(75)	(43)
Science and Technology	913	301	1,133	712	220	411
Departmental Management	4,771	2,163	4,627	3,831	(144)	1,668
Information Analysis and Infrastructure Protection	834	712	855	893	21	181
Inspector General	80	79	82	82	2	3
Rounding			1		1	
Total	28,809	26,688	32,000	29,848	3,191	3,160

^a Does not include \$0.379 billion in BA and \$0.083 billion in outlays included in the fiscal year 2004 Iraq conflict supplemental (Public Law 108-106).

DISCUSSION

Fiscal year 2005 appropriations for the Homeland Security subcommittee total \$3.191 billion more than fiscal year 2004 (without the Iraq conflict supplemental). Compared to 2004, spending for Border and Transportation Security is increased by \$912 million. Increases of \$689 million for transportation security and \$417 million for customs and immigration enforcement are offset by net reductions of \$194 million in other areas.

Spending for Emergency Preparedness and Response increases by \$1.764 billion over fiscal year 2004. The year-over-year increase of \$1.638 billion for BioShield accounts for most of the increase. Other spending increases in the bill include \$441 million for the Coast Guard, \$220 million for Science and Technology, \$49 million for the Secret Service, \$21 million for Information Analysis and Infrastructure Protection, and \$2 million for the Inspector General. These increases were partially offset by reductions in departmental management (\$144 million), and Citizenship and Immigration Services (\$75 million).

Relative to the President's request, the bill increases BA by a net of \$1.050 billion. The increases appear in departmental management (\$415 million), Border and Transportation Security (\$586 million, largely because the bill does not increase airline security fee receipts as recommended by the administration), Science and Technology (\$94 million), Citizenship and Immigration Services (\$20 million) and the Secret Service (\$20 million).

These increases are partially offset by reductions in Emergency Preparedness and Response (\$48 million), the Coast Guard (\$28 million) and Information Analysis and Infrastructure Protection (\$9 million).

Finally, the bill amends the Homeland Security Act to provide that the Chief Procurement and Chief Information Officers in the Department of Homeland Security report directly to the Secretary. The Appropriations Committee is making this change in the hope of streamlining decisionmaking in the Department.

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